# This presentation premiered at WaterSmart Innovations

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#### Incorporating Water Conservation Into Water Demand Projections

Kat Wuelfing Erler & Kalinowski, Inc.

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# Why Predict Water Demands?

- Realistically estimate demand in light of supply pressures
  - Adequacy of supply to meet demand
  - Planning for potential water restrictions
  - Determine need and opportunity for water conservation projects
  - Support capital improvement projects
  - Revenue projections



Source: http://commons.wikimedia.org/wiki/File:Crystal\_ball.jpg



# Why Predict Water Demands?

#### California Regulatory Requirements

- <u>Urban Water Management Planning Act</u>
  - Must project system's water demand and supplies over 20-year period, in 5-year increments
  - Eligibility for state water management grants and loans
- SB-610 Water Supply Assessments
  - Must project project's and system's water demands over 20-years period, in 5-year increments
  - Required for most CEQA EIR projects

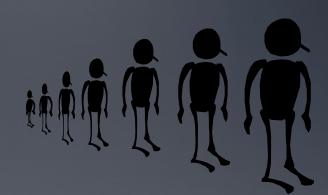


Source: http://mgallolaw.com/gavel.jpg



## **Basic Approaches**

- Long-Term Demand:
  - Population-based
  - Land Use-based



Step 1: Determine Baseline Water Use
Step 2: Scale Up Baseline Water Use
by Either Population Growth or
Changes in Land Use



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# Challenges to Basic Approach

- Understanding your system's baseline water use, which may be affected by:
  - historical water use trends
  - recent policy changes
  - plumbing and building code changes
  - economic factors

- weather patterns
- behavioral changes
- water service rates
- water conservation programs



# Case Study: City of Santa Cruz WSA

- Water Supply Assessment ("WSA") done in close collaboration with the City
- Support EIR for General Plan 2030 Update
- City opted to prepare a WSA for water supply planning purposes

Very limited water supply







## City of Santa Cruz Water Service Area

- Central Coast of California, approximately 75 miles south of San Francisco
- Approximately 30 square miles
- Serves approx. 90,000 people

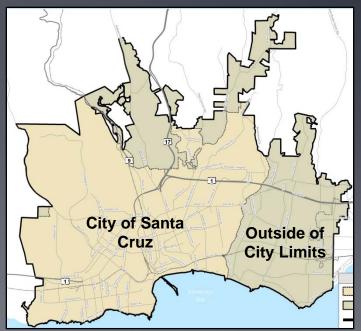


Source: City of Santa Cruz, *Draft Environmental Impact Report, City of Santa Cruz General Plan 2030,* September 2011.



# City of Santa Cruz Water Service Area

- Is largely built out
- Very limited water supply
- Has a conservation-oriented population
- Active water conservation program since 2000



Source: EKI, City of Santa Cruz Water Supply Assessment, General Plan 2030, 29 March 2011.



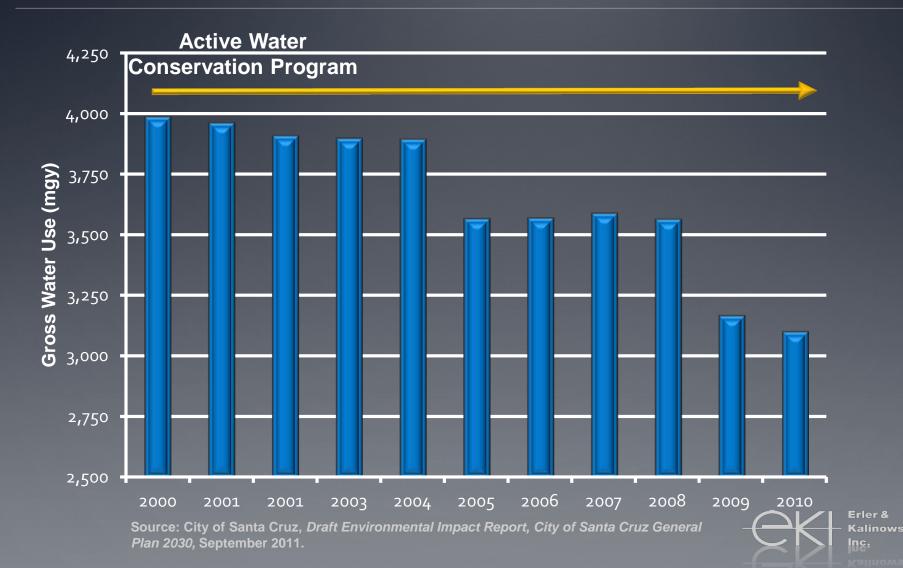
# Santa Cruz Water Conservation Programs

#### Water Conservation Plan adopted in 2000

- Budget: ~\$500K \$600k per year
- Point of sale plumbing retrofit requirements (residential, commercial, and industrial buildings)
- Plumbing fixture and appliance rebates
- Residential water surveys
- Water-smart gardening education program
- Green business certification program
- School education program
- Water waste regulations



#### Gross Water Use 2000 - 2010



# Water Service Rate Restructuring

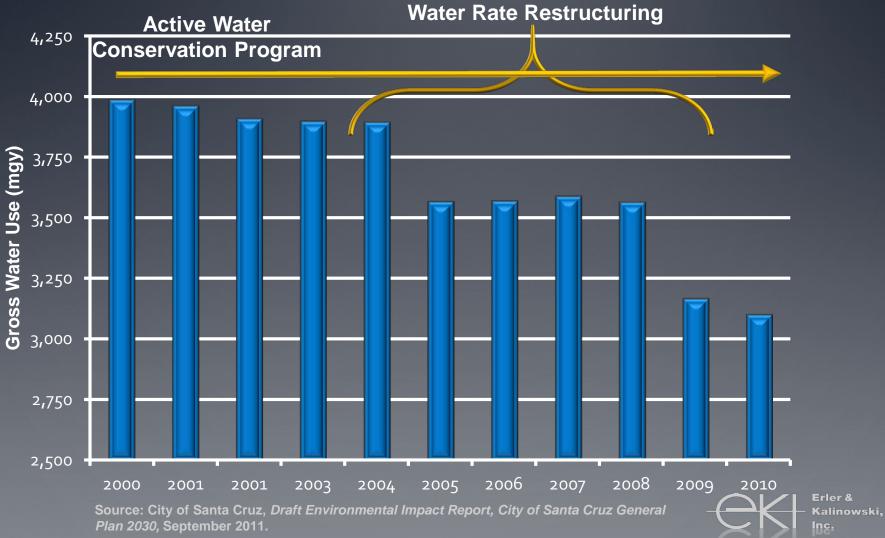
#### Implemented over five years: 2004 – 2009

BLOCK NO.	INSIDE CITY MONTHLY	OUTSIDE CITY BI-MONTHLY
Block 1: Essential Needs	\$ 1.57	\$ 2.00
Units per billing period:	1 to 4 units	1 to 8 units
Block 2: Average Indoor Needs	\$ 4.00	\$ 5.10
Units per billing period:	5 to 9 units	9 to 18 units
Block 3: Average Outdoor Needs	\$ 5.14	\$ 6.55
Units per billing period:	10 to 14 units	19 to 28 units
Block 4: High Use (up to 200% of average use)	\$ 7.05	\$ 8.98
Units per billing period:	15 to 18 units	29 to 36 units
Block 5: Inefficient Use	\$ 8.79	\$11.21
Units per billing period:	over 18 units	over 36 units
Coast Irrigation:		\$ 1.27
For All Other Customers:	\$ 4.00	\$ 5.10
Elevation Surcharge:	\$ 0.20	\$ 0.20

Current water rates (effective 1/1/2011)



#### Gross Water Use 2000 - 2010



- vannowski

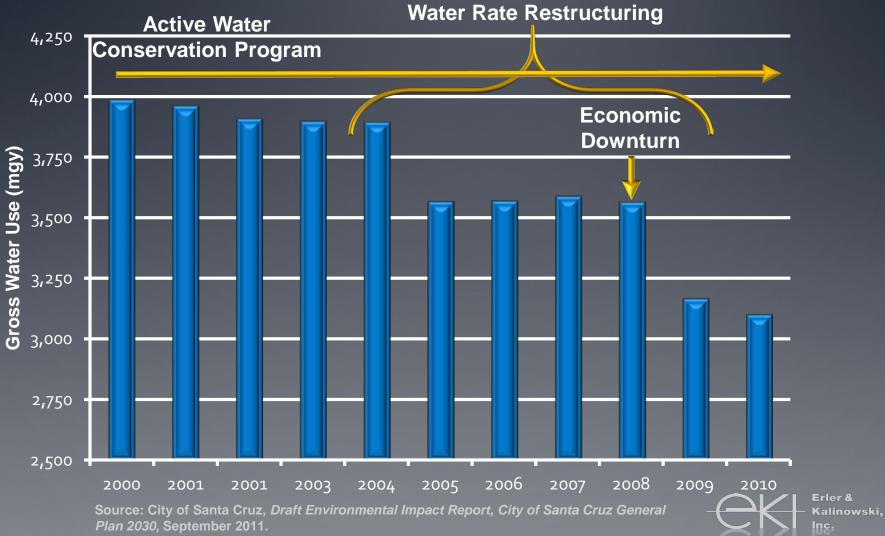
# 2008 Economic Downturn

- Decreased commercial and industrial activities
- People opting to use less water to save money
- Behavioral pattern changes





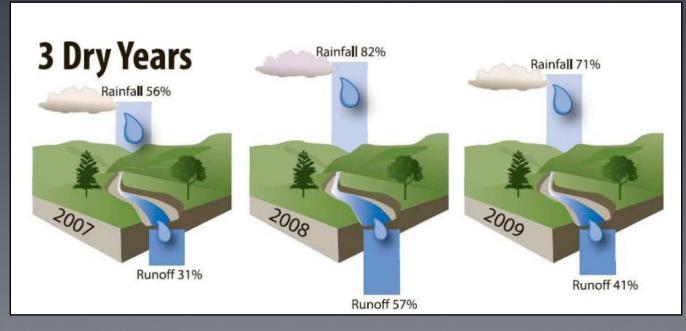
#### Gross Water Use 2000 - 2010



- Nalinowski

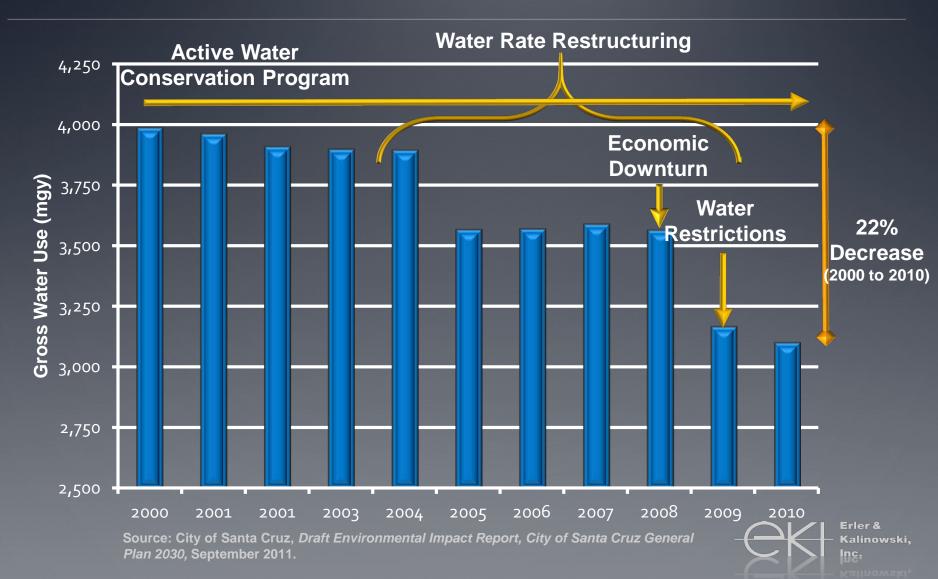
#### **Prolonged Regional Drought**

- Drought: 2007 through 2009
- Water restrictions imposed in 2009



Source: City of Santa Cruz, *The 2009 Water Shortage, An Evaluation of Water Management Strategies, Actions, and Results,* December 2010.

#### Gross Water Use 2000 - 2010

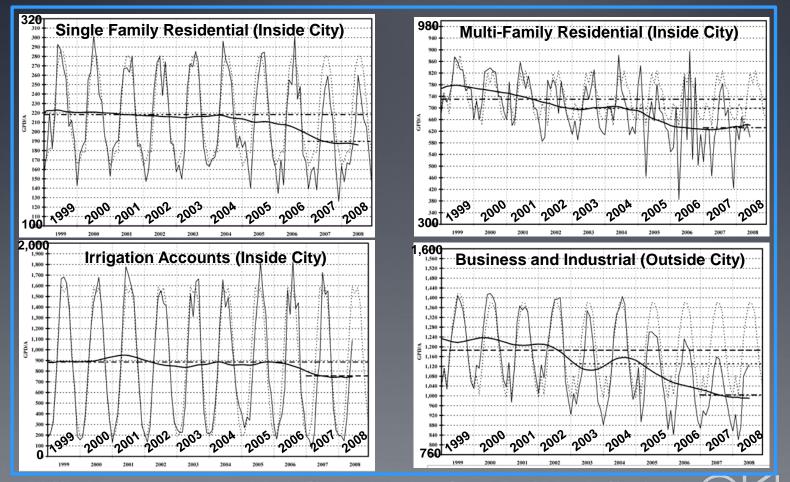


### Understanding Baseline Water Use

- The City maintains a model that tracks water demand by account type (inside and outside of the city limits)
  - Weather normalized water use based on seasonal index
  - Based on data dating back to 1983 for most consumer groups



# Weather-Normalized Demand by Account Type



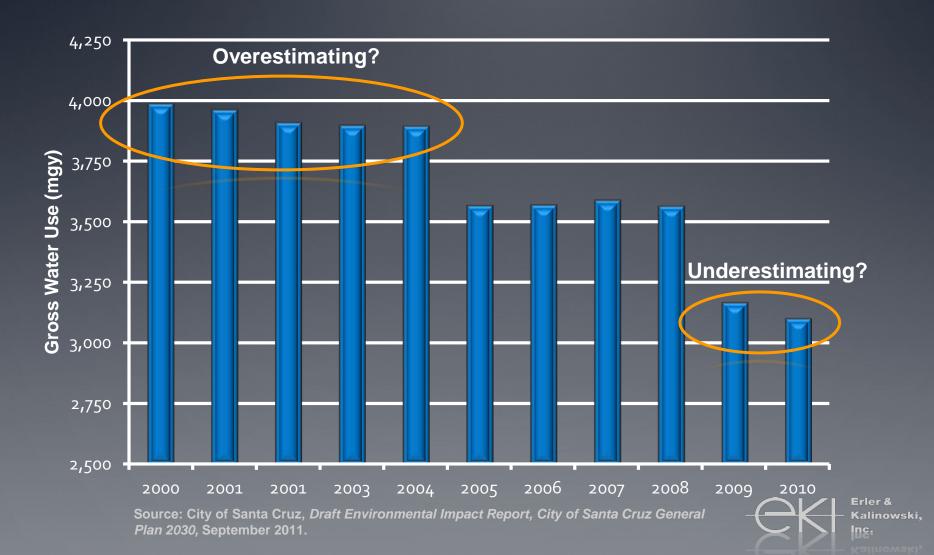
Additional account types are tracked by the City, not shown here. Source: *Provided by the City of Santa Cruz, October 2010.* 

#### Understanding Baseline Water Use

- Do not have enough information to discern:
  - Degree to which each of these factors are affecting water use
  - Degree to which the effects are permanent



#### Gross Water Use 2000 - 2010



## Choose Two Baselines

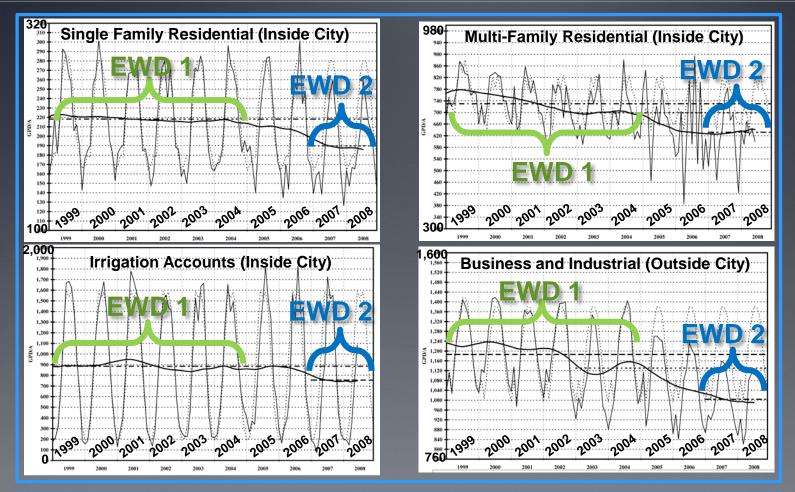
- Existing Water Demand ("EWD")
   Estimate 1 1999 through 2004
  - Extended period of stable water use before the onset of the economic downturn, drought conditions, and water billing rate increases

EWD Estimate 2 – 2007 through 2008

 Reflects water usage incorporating 3 water use depressors, prior to water restrictions



# Weather-Normalized Demand by Account Type



Additional account types are tracked by the City, not shown here. Source: *Provided by the City of Santa Cruz, October 2010.* 

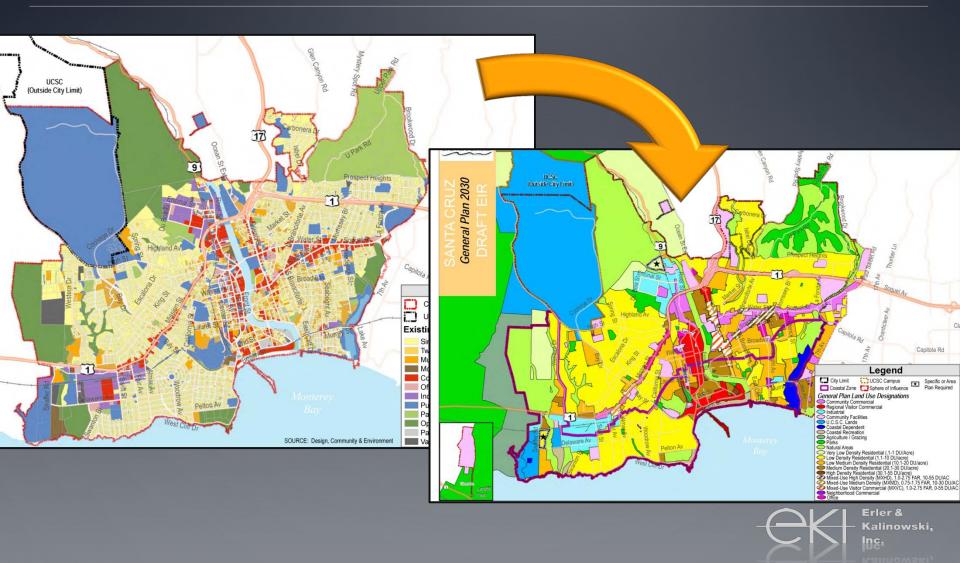


**Existing Water Demand Estimate 1** 

#### Calculate 2 Baseline Water Use Scenarios

1,200 1,200 1.000 1,000 Water Demand (mgy) Water Demand (mgy) 800 800 600 600 400 400 200 200 0 Inigation and cost Business and Industrial Single Farth Residential with Farthy Residential 0 hission and colt Singe Farth Residential will fam Residentia Business and Industrial Municipal Municipal

Existing Water Demand Estimate 2



#### General Plan 2030 Proposed Buildout

- 3,350 residential units
- 1,087,983 square feet of commercial development
- 311 hotel rooms
- 1,273,913 square feet of office space
- -776,926 square feet of industrial development

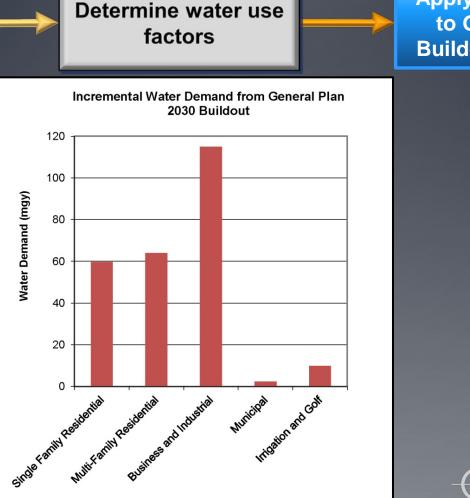


Calculate 2 Baseline Water Use Scenarios Determine water use factors

Account Type	Water Factor
Single Family Residential	196 gpd/du
Multi-Family Residential	70 gpd/du
<b>Business and Industrial</b>	
Commercial	66 gpy/sq ft
Hotel	93 gpd/room
Office	18 gpy/sq ft
Industrial (light)	12 gpy/sq ft
Municipal	2 mgy
Irrigation and Golf	Relative to other
	development (+12%)



Calculate 2 Baseline Water Use Scenarios

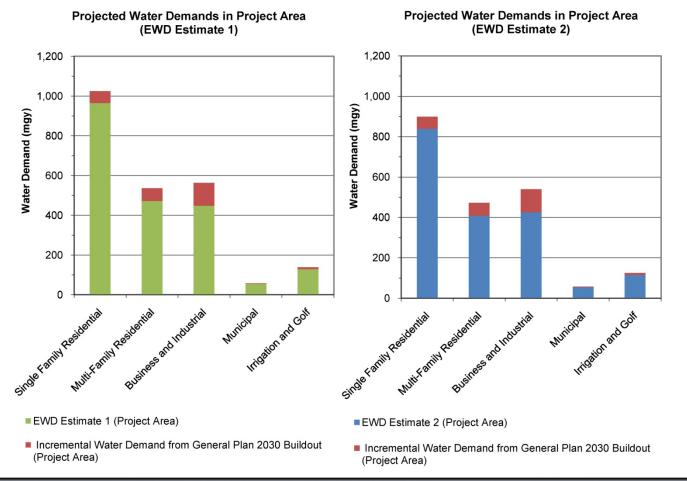


Source: EKI, City of Santa Cruz Water Supply Assessment, General Plan 2030, 29 March 2011

Apply water factors to General Plan Buildout Projection

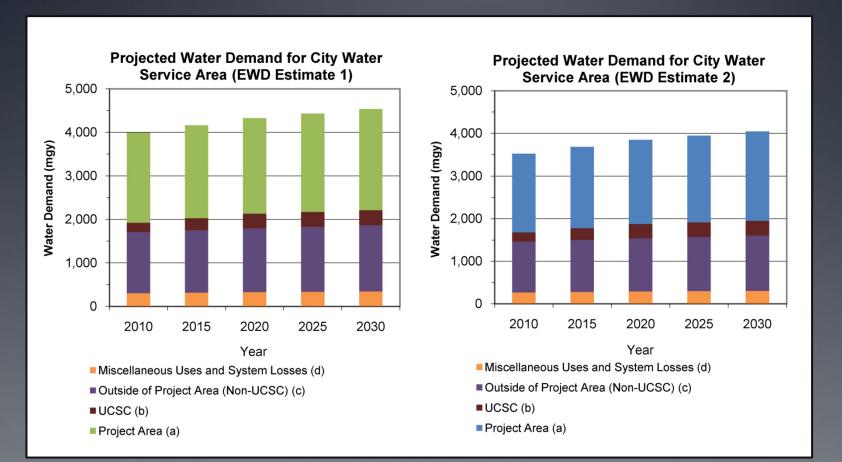


#### Estimated Water Demand at General Plan Buildout



Source: EKI, City of Santa Cruz Water Supply Assessment, General Plan 2030, 29 March 2011.

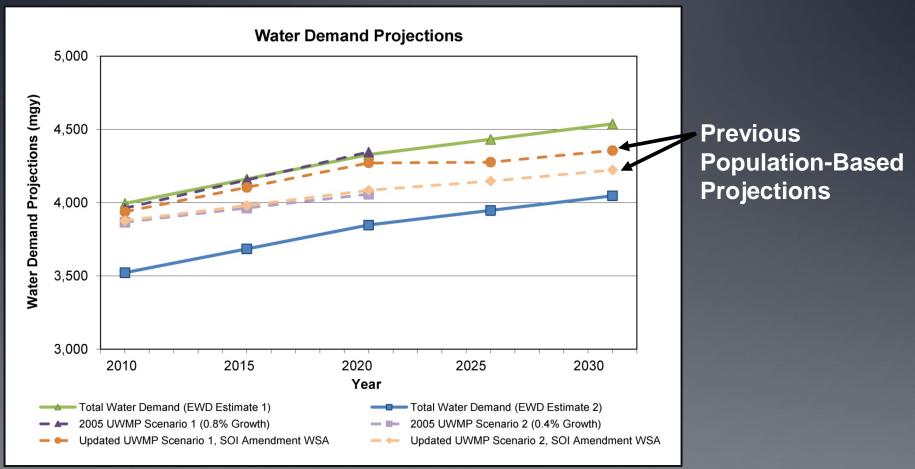
# **Projected Water Demand**



Source: EKI, City of Santa Cruz Water Supply Assessment, General Plan 2030, 29 March 2011.



# Comparison to Previous Demand Projections



Source: EKI, City of Santa Cruz Water Supply Assessment, General Plan 2030, 29 March 2011.



Benefits to Projecting a Range of Potential Water Demand

- Conservative for EIR purposes
- Reflects the high degree of uncertainty
- Inform risk-decisions on multi-million dollar capital improvement project

 Because of conservation program history, we assume a high degree of demand hardening and little opportunity for passive conservation savings



#### End-Use Modeling Approaches

- More sophisticated
- Account for passive conservation
- Incorporate demand hardening
- End-use models, evaluate conservation program potential
- Strength of model depends on data availability



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#### End-Use Modeling Approaches

- Matt Zucca (EKI) will be discussing a recent application of end-use modeling to incorporate water conservation for a new planned development in California
  - Thursday 11:15am 11:45am: Water Demand Forecasting for a Sustainable Residential Development in California



# Thank you Any Questions?

kwuelfing@ekiconsult.com

